

## Appendix F: Capital Programme 2025/26 to 2029/30

**Title:** Appendix F: Capital Programme 2025/26 to 2029/30

**Portfolio Holder:** Cllr Hargreaves, Portfolio Holder for Finance

**Report Author:** Gareth Robinson, Interim Director of Finance, Revenues and Benefits

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### Summary

1. This report sets out the Capital Programme for the General Fund and the Housing Revenue Account as well as the financing.
2. It details the growth bids. However, it must be noted that in light of local government reorganisation that Capital bids were lighter than in prior years.
3. Also until the 30 Year HRA Business Plan details surrounding the recommended additional capital budgets for new housing are not in the budgets. The covering report requests that the right to increase the HRA Capital Budgets to match the figures in the HRA Business Plan are delegated to the Section 151 Officer. That report will go to an upcoming Cabinet.

### General Fund Capital Programme

4. The summary of the existing Capital Programme is set out below. It contains the new Capital Bids and the updated asset management plan. As all instances, it is worth noting that they are all subject to approval at full council.
5. The current budget profile will be updated for changes identified in the Quarter 3 Monitoring report.

**Table 1: General Fund Capital Breakdown By Directorate**

|   | 2024/25<br>Forecast<br>Outturn | 2025/26<br>Budget | 2026/27<br>Budget | 2027/28<br>Budget | 2028/29<br>Budget | 2029/30<br>Budget |
|---|--------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|   | £'000s                         | £'000s            | £'000s            | £'000s            | £'000s            | £'000             |
| Resources                               | 529                            | 390               | 0                 | 0                 | 0                 | 0                 |
| Business Performance & People           | 1,006                          | 0                 | 0                 | 0                 | 0                 | 0                 |
| Digital Innovation & Commercialisation  | 930                            | 1,649             | 615               | 640               | 325               | 295               |
| Environmental Services & Climate Change | 1,176                          | 2,400             | 110               | 110               | 110               | 110               |
| Housing, Health & Communities           | 1,779                          | 385               | 385               | 385               | 385               | 385               |
| Investments                             | 13,795                         | 0                 | 0                 | 0                 | 0                 | 0                 |
| New Capital Bids                        | 0                              | 43                | 13                | 13                | 13                | 13                |
| <b>Total</b>                            | <b>19,215</b>                  | <b>4,867</b>      | <b>1,123</b>      | <b>1,148</b>      | <b>833</b>        | <b>803</b>        |

## Financing of General Fund Capital Programme

6. As can be seen below, the council assumes that it will need to borrow £20.807m from 2024/25 to 2029/30. This will increase the council's capital financing requirement (underlying need to borrow) accordingly. If the council can identify other funding options such as capital receipts or external grants, the section 151 Officer can replace them within year and will seek to do so.

**Table 2: Financing of General Fund Capital Programme**

|                             | 2024/25<br>Forecast<br>Outturn | 2025/26<br>Budget | 2026/27<br>Budget | 2027/28<br>Budget | 2028/29<br>Budget | 2029/30<br>Budget |
|-----------------------------|--------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                             | £'000s                         | £'000s            | £'000s            | £'000s            | £'000s            | £'000             |
| Reserves                    | 224                            | 0                 | 0                 | 0                 | 0                 | 0                 |
| Direct Revenue Funding      | 867                            | 385               | 350               | 350               | 350               | 350               |
| Borrowing                   | 15,710                         | 3,530             | 538               | 563               | 248               | 218               |
| Grant Funding/Contributions | 2,414                          | 952               | 235               | 235               | 235               | 235               |
| <b>Total</b>                | <b>19,215</b>                  | <b>4,867</b>      | <b>1,123</b>      | <b>1,148</b>      | <b>833</b>        | <b>803</b>        |

7. As noted earlier there are little new capital bids. However, a couple of programmes have been updated for better data. The asset management programme has a more accurate data due to surveys completed. The Vehicle Replacement Programme has been moved forward a year and adjusted for inflation. However, in light of local government reorganisation, it is important to review the requirements and a report to Cabinet to approve expenditure will be required.

**Table 3: New Capital Bids**

|                  | 2024/25<br>Forecast<br>Outturn | 2025/26<br>Budget | 2026/27<br>Budget | 2027/28<br>Budget | 2028/29<br>Budget | 2029/30<br>Budget |
|------------------|--------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                  | £'000s                         | £'000s            | £'000s            | £'000s            | £'000s            | £'000             |
| Culture AI       | 0                              | 13                | 13                | 13                | 13                | 13                |
| Hotdesking equip | 0                              | 30                | 0                 | 0                 | 0                 | 0                 |
|                  | <b>0</b>                       | <b>43</b>         | <b>13</b>         | <b>13</b>         | <b>13</b>         | <b>13</b>         |

8. The following tables are a breakdown of the capital programme budgets:

**Table 4: Business Performance & People**

|                                      | 2024/25<br>Forecast<br>Outturn | 2025/26<br>Budget | 2026/27<br>Budget | 2027/28<br>Budget | 2028/29<br>Budget | 2029/30<br>Budget |
|--------------------------------------|--------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                                      | £'000s                         | £'000s            | £'000s            | £'000s            | £'000s            | £'000             |
| Car parking machine replacement      | 39                             | 0                 | 0                 | 0                 | 0                 | 0                 |
| Superfast broadband                  | 108                            | 0                 | 0                 | 0                 | 0                 | 0                 |
| UK Shared Prosperity Fund (UKSPF)    | 200                            | 0                 | 0                 | 0                 | 0                 | 0                 |
| Rural England Prosperity Fund (REPF) | 659                            | 0                 | 0                 | 0                 | 0                 | 0                 |

|  |       |   |   |   |   |   |
|--|-------|---|---|---|---|---|
|  | 1,006 | 0 | 0 | 0 | 0 | 0 |
|--|-------|---|---|---|---|---|

**Table 5: Digital Innovation & Commercialisation**

|   | 2024/25<br>Forecast<br>Outturn | 2025/26<br>Budget | 2026/27<br>Budget | 2027/28<br>Budget | 2028/29<br>Budget | 2029/30<br>Budget |
|---|--------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|   | £'000s                         | £'000s            | £'000s            | £'000s            | £'000s            | £'000             |
| Day centre cyclical improvements        | 0                              | 20                | 10                | 10                | 10                | 10                |
| Museum boiler                           | 18                             | 0                 | 0                 | 0                 | 0                 | 0                 |
| Museum buildings                        | 30                             | 30                | 30                | 30                | 30                | 30                |
| Electric car chargers                   | 40                             | 15                | 15                | 15                | 15                | 15                |
| Asset Management Plan                   | 487                            | 742               | 470               | 420               | 180               | 150               |
| London Road - fire alarm upgrade        | 50                             | 0                 | 0                 | 0                 | 0                 | 0                 |
| Minor items IT                          | 20                             | 20                | 20                | 20                | 20                | 20                |
| PCI compliance                          | 20                             | 20                | 20                | 20                | 20                | 20                |
| PSN CoCo                                | 45                             | 30                | 30                | 30                | 30                | 30                |
| Cyber security                          | 33                             | 20                | 20                | 20                | 20                | 20                |
| Grounds maintenance and vehicle systems | 43                             | 0                 | 0                 | 0                 | 0                 | 0                 |
| Scanner replacement and postal software | 9                              | 0                 | 0                 | 0                 | 0                 | 0                 |
| Move to servers Azure/AWS               | 35                             | 0                 | 0                 | 0                 | 0                 | 0                 |
| Saffron Walden CCTV                     | 100                            | 0                 | 0                 | 0                 | 0                 | 0                 |
| Corporate laptop/device replacement     | 0                              | 0                 | 0                 | 75                | 0                 | 0                 |
| Corporate mobile phone replacement      | 0                              | 35                | 0                 | 0                 | 0                 | 0                 |
| Public Sector Decarbonisation Scheme    | 0                              | 717               | 0                 | 0                 | 0                 | 0                 |
|   | <b>930</b>                     | <b>1,649</b>      | <b>615</b>        | <b>640</b>        | <b>325</b>        | <b>295</b>        |

**Table 6: Environmental Services & Climate Change**

|                               | 2024/25<br>Forecast<br>Outturn | 2025/26<br>Budget | 2026/27<br>Budget | 2027/28<br>Budget | 2028/29<br>Budget | 2029/30<br>Budget |
|-------------------------------|--------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                               | £'000s                         | £'000s            | £'000s            | £'000s            | £'000s            | £'000             |
| Household bins                | 70                             | 70                | 70                | 70                | 70                | 70                |
| Trade waste bins              | 10                             | 10                | 10                | 10                | 10                | 10                |
| Kitchen caddies               | 25                             | 10                | 10                | 10                | 10                | 10                |
| Garden waste bins             | 20                             | 20                | 20                | 20                | 20                | 20                |
| Vehicle replacement programme | 1,051                          | 2,290             | 0                 | 0                 | 0                 | 0                 |
|                               | <b>1,176</b>                   | <b>2,400</b>      | <b>110</b>        | <b>110</b>        | <b>110</b>        | <b>110</b>        |

**Table 7: Housing, Health & Communities**

|   | 2024/25<br>Forecast<br>Outturn | 2025/2<br>6<br>Budget | 2026/2<br>7<br>Budget | 2027/2<br>8<br>Budget | 2028/2<br>9<br>Budget | 2029/3<br>0<br>Budget |
|---|--------------------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
|   | £'000s                         | £'000s                | £'000s                | £'000s                | £'000s                | £'000                 |
| LAHF - Cap Grt L&B                              | 1,018                          | 0                     | 0                     | 0                     | 0                     | 0                     |
| Community project grants                        | 110                            | 110                   | 110                   | 110                   | 110                   | 110                   |
| Air quality monitoring (Saffron Walden Project) | 239                            | 0                     | 0                     | 0                     | 0                     | 0                     |
| Private sector renewal grants (UHRA)            | 35                             | 35                    | 35                    | 35                    | 35                    | 35                    |
| Disabled Facilities Grants                      | 298                            | 235                   | 235                   | 235                   | 235                   | 235                   |
| Empty dwellings                                 | 5                              | 5                     | 5                     | 5                     | 5                     | 5                     |
| Mortimer's Gate                                 | 74                             | 0                     | 0                     | 0                     | 0                     | 0                     |
|   | <b>1,779</b>                   | <b>385</b>            | <b>385</b>            | <b>385</b>            | <b>385</b>            | <b>385</b>            |

**Table 8: Investments**

|             | 2024/25<br>Forecast<br>Outturn | 2025/2<br>6<br>Budget | 2026/2<br>7<br>Budget | 2027/2<br>8<br>Budget | 2028/2<br>9<br>Budget | 2029/3<br>0<br>Budget |
|-------------|--------------------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
|             | £'000s                         | £'000s                | £'000s                | £'000s                | £'000s                | £'000                 |
| Investments | 13,795                         | 0                     | 0                     | 0                     | 0                     | 0                     |
|             | <b>13,795</b>                  | <b>0</b>              | <b>0</b>              | <b>0</b>              | <b>0</b>              | <b>0</b>              |

**Table 9: Resources**

|                     | 2024/25<br>Forecast<br>Outturn | 2025/2<br>6<br>Budget | 2026/2<br>7<br>Budget | 2027/2<br>8<br>Budget | 2028/2<br>9<br>Budget | 2029/3<br>0<br>Budget |
|---------------------|--------------------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
|                     | £'000s                         | £'000s                | £'000s                | £'000s                | £'000s                | £'000                 |
| ERP Replacement     | 129                            | 390                   |                       |                       |                       |                       |
| Transformation Fund | 400                            | 0                     | 0                     | 0                     | 0                     | 0                     |
|                     | <b>529</b>                     | <b>390</b>            | <b>0</b>              | <b>0</b>              | <b>0</b>              | <b>0</b>              |

## HRA Capital Programme

9. The HRA Capital Programme already includes pipeline budgets of £18.588m. It is intended to bring them forward a year once the 30 Year HRA Business Plan is agreed and appropriate capital schemes are recommended to Cabinet.
10. With the arrival of 30 Year HRA Business Plan, there is the potential for re-profiling of existing capital projects, especially existing stock maintenance to meet the updated financial position.

**Table 10: HRA Capital Programme**

|                                     | 2024/25<br>Forecast<br>Outturn | 2025/26<br>Budget | 2026/27<br>Budget | 2027/28<br>Budget | 2028/29<br>Budget | 2029/30<br>Budget |
|-------------------------------------|--------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                                     | £'000s                         | £'000s            | £'000s            | £'000s            | £'000s            | £'000s            |
| Existing stock maintenance          | 4,203                          | 2,742             | 5,496             | 5,595             | 5,707             | 5,700             |
| Social Housing Decarbonisation Fund | 0                              | 5,100             | 0                 | 0                 | 0                 | 0                 |
| Thaxted Road                        | 55                             | 0                 | 0                 | 0                 | 0                 | 0                 |
| Takeley                             | 0                              | 1,480             |                   |                   |                   |                   |
| Woodlands, Great Dunmow             | 93                             | 0                 | 0                 | 0                 | 0                 | 0                 |
| Garden sites                        | 158                            | 117               | 0                 | 0                 | 0                 | 0                 |
| Walden Place                        | 114                            | 0                 | 0                 | 0                 | 0                 | 0                 |
| Pipeline - unidentified new build   | 0                              | 0                 | 3,128             | 1,000             | 1,000             | 1000              |
| Pipeline - unidentified development | 0                              | 0                 | 9,460             | 1,000             | 1,000             | 1000              |
| Cash incentive scheme grants        | 50                             | 50                | 50                | 50                | 50                | 50                |
| LAHF 3                              | 905                            | 0                 | 0                 | 0                 | 0                 | 0                 |
| <b>Total</b>                        | <b>5,578</b>                   | <b>9,489</b>      | <b>18,134</b>     | <b>7,645</b>      | <b>7,757</b>      | <b>7,750</b>      |

11. As can be seen above, there is an uptick in HRA Capital Expenditure due to the Social Housing Decarbonisation Fund.
12. Below, one can see the reliance on Right to Buy Receipts has reduced in £3.8m due to the Government's revised approach to this historic policy. Essentially, past 2024/25, the council makes no new assumptions regarding this source of funding.

**Table 11: HRA Capital Financing**

|                                 | 2024/25<br>Forecast<br>Outturn | 2025/26<br>Budget | 2026/27<br>Budget | 2027/28<br>Budget | 2028/29<br>Budget | 2029/30<br>Budget |
|---------------------------------|--------------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                                 | £'000s                         | £'000s            | £'000s            | £'000s            | £'000s            | £'000s            |
| Grants & external contributions | 1,063                          | 3,917             | 2,100             | 0                 | 0                 |                   |
| Direct revenue contributions    | 312                            | 2,642             | 7,869             | 3,209             | 3,240             | 3,240             |
| Earmarked reserves              | 0                              | 0                 | 0                 | 0                 | 0                 | 0                 |
| Major repairs reserve           | 4,203                          | 2,930             | 4,365             | 4,436             | 4,517             | 4,510             |
| Capital receipts                | 0                              | 0                 | 3,800             | 0                 | 0                 | 0                 |
| Borrowing                       | 0                              | 0                 | 0                 | 0                 | 0                 | 0                 |

|              |              |              |               |              |              |              |
|--------------|--------------|--------------|---------------|--------------|--------------|--------------|
| <b>Total</b> | <b>5,578</b> | <b>9,489</b> | <b>18,134</b> | <b>7,645</b> | <b>7,757</b> | <b>7,750</b> |
|--------------|--------------|--------------|---------------|--------------|--------------|--------------|