



Equality Impact Assessments Toolkit EqIA Template









You must consider the <u>Equality Impact Assessment Guidance</u> when completing this template.

The EDI team can provide help and advice on undertaking an EqIA and also provide overview quality assurance checks on completed EqIA documents.

EDI team contact email: edi_team@sandwell.gov.uk

| Drug Strategy Grant: Drug and Alcohol Treatment and Recovery Improvement Grant (DATRIG). |
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| Treatment and Recovery Improvement Grant |
| |
| Public Health |
| Mary Bailey |
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| n/a |
| November 2024 |
| 08 th January 2025 |
| Liann Brookes-Smith, Director of Public Health |
| 5 February 2025 |
| n/a |
| n NA |

Section 1.

The purpose of the project, proposal or decision required

In December 2021 Government released a new National Drug Strategy 'From Harm to Hope: A ten-year drugs plan to cut crime and save lives' With this Strategy the Government announced additional funding for substance misuse treatment and recovery provision. This funding was called the Supplemental Substance Misuse Treatment and Recovery Grant (SSMTRG) and was awarded for an initial period of 3 years covering the following financial years: 2022/23, 2023/24 and 2024/25. The grant has now been renamed the Drug and Alcohol Treatment and Recovery Improvement Grant (DATRIG).

Subsequent to the initially confirmed funding period, and subsequent to the Government's November 2024 Comprehensive Spending Review, it has just been announced that Sandwell will receive one further year of funding for 2025/26. Sandwell's indicative allocated DATRIG amount for the 2025/26 period is £1,182,342* note this is an indicative amount still subject to Department of Health and Social Care (DHSC) and Treasury approvals - as such final allocation could vary. The funding is to be additional to existing Public Health grant expenditure on substance misuse treatment services. Any future funding beyond the 2025/26 period is currently unknown.

The funding must be spent on interventions that aim to achieve the Drug Strategy ambition to reduce drug and alcohol related deaths and harms. The Strategy therefore requires that local areas rebuild and reinvest into local support systems towards "a world class drug treatment and recovery system" Monies can only be spent on provisions that fit within OHIDs menu of interventions.

Many of the permissible spend interventions can only be delivered through community-based substance misuse treatment services (currently delivered via Cranstoun). We are therefore seeking Cabinet approval to vary the existing Cranstoun contract to accommodate DATRIG provisions up to a maximum value of £668,981 and to allow the Director of Public Health to be authorised to have final sign off on the distribution of the funds over the grant period covering 2025/26.

The proposal aims to maintain previous DATRIG provisions allowing an enhanced treatment and recovery offer for Sandwell to continue:

- the expanded range of treatment options including medical options, residential and inpatient placements and harm reduction supplies including needle syringe exchange equipment and naloxone overdose reversant,
- accessibility of treatment support (offering more places and more treatment staff),
- enhanced recovery support offer including a range of activities and training/support placements
- enhanced care pathways and treatment pathways between health and criminal justice settings

Permissible spend interventions will be managed and monitored within the Sandwell Public Health commissioning team, with final sign off on the distribution of the funds between Office for Health Improvement & Disparities (OHID) and the Director of Public Health.

We therefore propose to secure Cabinet approval to use the DATRIG funding* for 2025/26 as required by Office for Health Improvement & Disparities (OHID) grant conditions. *note this is an indicative amount still subject to Department of Health and Social Care (DHSC) and Treasury approvals - as such final allocation could vary

Section 2.

Evidence used and considered. Include analysis of any missing data

Problematic substance misuse causes ill health and impacts mortality rates. Ensuring engagement and support with treatment will help individuals live longer and enjoy a better quality of life – adding years to life and life to years. Around 3 million people took drugs in England and Wales last year, with around 300,000 in England taking the most harmful drugs (opiates and/or crack cocaine). Drug deaths have reached an all-time high and the market has become much more violent. Taking the health harms, costs of crime and wider impacts on society together, estimates of the total costs of drugs to society are over £19 billionⁱⁱⁱ.

The Government's 2021 Drug Strategy 'From Harm to Hope^{iv'} aims to cut crime and save lives by reducing the supply and demand for drugs and delivering a high-quality treatment and recovery system.

Despite its higher than regional and national prevalence rates of opiate and crack use, Sandwell continues to achieve one of the lowest drug related death rates in the country. We believe this is due to the targeted harm reduction approach of our local treatment and recovery system which has been enhanced and expanded by use of the additional Supplemental Substance Misuse Treatment & Recovery Grant (SSMTRG) -now Drug and Alcohol Treatment and Recovery Improvement Grant (DATRIG) monies.

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The following evidence was used to research and understand drug related health inequalities. The evidence includes general population where appropriate -and local data where available, and information about people who will be affected with particular reference to protected and other relevant characteristics:

https://www.ons.gov.uk/peoplepopulationandcommunity/birthsdeathsandmarriages/deaths/bulletins/deathsrelatedtodrugpoisoninginenglandandwales/2022registrations
Office for National Statistics
(ONS) – Deaths Related to Drug Poisoning in England and Wales

Summary/analysis: the report provides annual statistics on deaths related to drug misuse, broken down by age, sex, and area of deprivation. It highlights stark inequalities, showing that drug-related deaths are significantly higher in more deprived areas compared to affluent ones. The latest reports show a continued increase in deaths related to synthetic opioids and other substances.

Gender: Evidence from Public Health England indicates that men are more likely to die from drugrelated causes than women, although women who misuse substances often face additional barriers such as co-occurring mental health issues and experiences of violence. Women may also have less access to specialized treatment programs that address gender-specific needs.

Age: Young adults (ages 18-24) are often at greater risk for initial drug use, but older adults face unique challenges as well. The ONS data suggests that drug misuse deaths among people over 40 have risen significantly in recent years, reflecting changing patterns of use and the long-term impacts of previous substance misuse.

Socioeconomic Status: Drug misuse is more prevalent in areas with high levels of deprivation. The Office for National Statistics (ONS) reported that drug poisoning deaths are significantly higher in the most deprived areas compared to the least deprived. Public Health England (PHE) has indicated that people from lower socioeconomic backgrounds face higher barriers to accessing effective treatment and support, contributing to worse outcomes.

https://www.gov.uk/government/publications/drug-misuse-and-dependence-uk-guidelines-on-clinical-management

Summary/analysis: This guideline focuses on the clinical management of drug misuse and highlights health inequalities experienced by different groups. It outlines the barriers to treatment for marginalized populations and discusses strategies for reducing these disparities.

https://www.ukdpc.org.uk/wp-content/uploads/Policy%20report%20-%20Drugs%20and%20diversity_%20ethnic%20minority%20groups%20(policy%20briefing).pdf

UK Drug Policy Commission (UKDPC) – Drugs and Diversity: Ethnicity and Religion

Race: This research sheds light on the specific challenges faced by minority ethnic groups in accessing drug treatment services, including systemic racism, cultural stigma, and discrimination. It emphasizes the need for culturally competent and accessible treatment approaches.

Religion: The report discusses how substance misuse affects different communities in the UK, including religious groups. It notes that religious beliefs can play a significant role in influencing attitudes toward drug use, acting as both a protective factor and, in some cases, a barrier to accessing treatment due to stigma. The report underscores the need for culturally sensitive approaches in treatment service

https://www.nice.org.uk/guidance/ng58
National Institute for Health and Care Excellence (NICE) –
Coexisting Severe Mental Illness and Substance Misuse: Community Health and Social Care Services
(NG58): Summary: This guideline explores the intersection of mental health conditions and substance misuse, providing data on how these dual diagnoses disproportionately affect certain populations. It discusses best practices for integrated care and highlights the increased risk of poorer outcomes among those with coexisting conditions.

Black and Minority Ethnic (BME) Communities and Substance Misuse Report
https://www.ukdpc.org.uk/wp-content/uploads/Evidence%20review%20-%20The%20impact%20of%20drugs%20on%20different%20minority%20groups_%20ethnic%20groups.pdf

Summary: This report reviews the prevalence of substance misuse within BME communities, noting lower levels of engagement with mainstream drug services and unique cultural barriers. It includes recommendations for making services more inclusive and addressing specific community needs.

https://www.gov.uk/government/publications/womens-health-strategy-for-england/womens-health-strategy-for-england

Pregnancy: Public Health England (PHE) – Health of Women with Drug and Alcohol Problems: Summary: This report provides an overview of the challenges faced by pregnant women with substance use disorders. It highlights the increased risk of negative birth outcomes, including preterm birth, low birth weight, and neonatal abstinence syndrome. The report discusses barriers to accessing appropriate prenatal care and emphasizes the importance of integrated treatment that addresses both substance misuse and pregnancy

https://www.gov.uk/government/publications/substance-misuse-and-people-with-learning-disabilities/substance-misuse-in-people-with-learning-disabilities-reasonable-adjustments-guidance

Disability: This report discusses the disproportionate impact of substance misuse on individuals with disabilities. It highlights that people with physical and intellectual disabilities may face higher risks of developing substance use disorders due to social isolation, mental health challenges, and chronic pain. The report emphasizes the need for inclusive treatment programs and accessible support services.

https://www.ukdpc.org.uk/wp-content/uploads/Policy%20report%20-%20Drugs%20and%20diversity %20LGBT%20groups%20(policy%20briefing).pdf

Sexual Orientation: The report highlights higher rates of substance misuse within LGBT communities compared to the general population. It identifies risk factors such as discrimination, minority stress, and higher incidences of mental health issues, which contribute to increased substance use. The report advocates for inclusive, culturally sensitive services that address the specific challenges faced by LGBT individuals.

Local drug treatment health outcomes available via: https://fingertips.phe.org.uk/

- Successful Completion of Treatment: 6.8% versus 5.1% nationally better than national and regional
- Deaths from Drug Misuse: 1.6 per 100,000 population versus 5.5. nationally better than national and regional
- Adults with drug treatment needs who successfully engage with treatment services on release from prison: 67.5% versus 53.3% nationally better than national and regional
- Hospital admissions due to substance misuse: 38.8 per 100,000 population versus 58.3 nationally – better than national and regional

SDAP Needs Assessment: https://www.healthysandwell.co.uk/wp-content/uploads/2024/05/Sandwell-Drug-and-Alcohol-Needs-Assessment.pdf

<u>Summary</u>: Drug-related health inequalities in the UK disproportionately affect individuals with certain protected characteristics, exacerbating already significant disparities. People from minority ethnic backgrounds, individuals with disabilities, members of the LGBT community, and pregnant women often face higher risks of substance misuse and more severe outcomes. These groups may encounter additional barriers such as discrimination, stigma, and limited access to culturally competent or inclusive treatment services. For instance, research shows that racial minorities often experience reduced access to support due to structural inequalities and cultural stigmas. Disabled individuals are more vulnerable due to factors like social isolation and chronic pain, while LGBT individuals face increased rates of substance use linked to minority stress and discrimination. Pregnant women who use drugs face compounded stigma, which can deter them from seeking necessary care. Addressing these inequalities requires a multifaceted approach that incorporates targeted, accessible, and non-discriminatory support services to ensure that all individuals receive the help they need regardless of their protected characteristics.

Missing data:

Our understanding of the evidence base is restricted on both a national and local level by the quality of the equalities data available. For example, only recent changes to the national core data set have included fields related to gender identify — it will take time for us to build a picture both locally and nationally in terms of access and outcomes for some protected characteristic groups such as these. Both providers and commissioners must maintain an awareness of the limitations of the data collection methods in use and continue to make the service as accessible and equitable as possible as well as being led by ongoing feedback from service users and stakeholders.

Section 3.

Consultation

In order to ensure local proposed spend fulfilled national requirements as well as benefitting local treatment provision, initial consultation with the local drug treatment provider commenced prior to the first round of funding and on an annual basis for each year of the SSMTRG grant throughout 2022/23, 2023/24 and 2024/25. Partners including members of the local Sandwell Strategic Drug & Alcohol Partnership (SDAP), local health and criminal justice providers including acute sector and ICB, and regional Public Health colleagues were also consulted annually at each relevant Strategic Drug & Alcohol Partnership meeting. The achievability of intended aims, feasibility, additionality to existing provision as well as fit within the permitted list of interventions outlined by the national criteria has informed spend proposals.

Subsequent consultation has taken place quickly with SDAP partners following the indicative 2025/26 DATRIG announcement (December 2024) to ensure continuity of provisions in place from 2024/25 provisions. Partners were keen to maintain existing provision to ensure continuity of treatment options and delivery for existing and potential new clients into treatment.

The Cabinet report itself is also subject to corporate internal consultation requirements including legal, Finance, risk, HR, Equalities and procurement and the Director and Cabinet member for Public Health.

Section 4.

Summary assessment of the analysis at section 4a and the likely impact on each of the protected characteristics (if any)

The proposal will further advance equality of opportunity between people who share a protected characteristic and those who don't, as it will work to remove one of the key determinants of health inequalities – harmful drug use. Improved health outcomes are associated with improved quality of life, educational attainment, employment etc.

It is assessed that the proposals in the report will not have an adverse impact on groups or individuals with protected characteristics that cannot be mitigated by identified actions.

The service to be delivered will not discriminate against individuals or groups with protected characteristics.

Section 4a - What are the potential/actual impacts of the proposal on the protected characteristics?

| Reviewed Characteristic | Impact? Positive (P) Negative (N) Neutral (Ne) | Details of impact | Actions to address negative impact or promote positive impact (use section 8 table) | Owner of action/ Timescale |
|----------------------------|--|---|--|---|
| Age | P | Different age groups have distinct physiological, psychological, and social needs. We are seeing an increasingly ageing cohort in local drug treatment services. Expanding drug treatment support ensures these needs are met by tailoring approaches e.g. time and resource to adapt delivery strategies to better suit the cognitive, emotional, and physical status of different age demographics. Older adults often face unique challenges in accessing appropriate drug treatment, such as stigma or coexisting health conditions. Expansion of treatment incorporating comprehensive health management, and an expanded physical presence across multiple locations can improve participation and success rates for this group. | Delivery of support across multiple locations across the Borough (additional proposed resource links into 6 town model) and delivery of Recovery community groups. More widely, the drug treatment workforce development offer (training and awareness programs) helps foster better understanding among partners, ensuring that individuals of all ages are treated with dignity and without bias. Additional proposed resource allows for enhanced lived experience and feedback mechanisms – ensuring we can understand and monitor any impacts | Ensure grant spend proposals cover continuing 6 town presence across a host of locations including primary care and community venues, ensure wider workforce training offer is highly visible and communicated. |
| Disability | P | P - Additional resource for treatment delivery and treatment staff ensures tailored treatment programmes that can accommodate the specific needs of people with disabilities to more accessible and effective treatment outcomes. This includes ability to delivery comprehensive health | Additional proposed resource allows for enhanced lived experience and feedback mechanisms – ensuring we can understand and monitor any impacts | Spend proposals ensure additional supervisory support for additional staff (grant spend for |

| Reviewed Characteristic | Impact? Positive (P) Negative (N) Neutral (Ne) | Details of impact | Actions to address negative impact or promote positive impact (use section 8 table) | Owner of action/ Timescale |
|--------------------------------|--|---|--|--|
| | | management working in partnership with other partners which can address co-occurring conditions. N - Increasing delivery for more clients can increase the complexity of service delivery. | To ensure quality for increasingly complex delivery -regular training and clinical supervision across the drug treatment workforce to avoid inconsistent levels of care. Service User feedback as per standard contract management | Team Leader capacity proposed). Workforce training, clinical supervision & service user feedback as per contract & grant monitoring |
| Gender Reassignment | Ne | No local service usage data exists on gender reassignment access. National evidence shows that while transgender individuals may have higher initial rates of drug use linked to societal pressures and mental health challenges, access to gender-affirming care is associated with reduced substance use and improved mental health. | Inclusive and comprehensive healthcare support and provision including active signposting between relevant agencies and awareness of support services locally available via: www.sandwell.gov.uk LGBTQ support pages Ensure service promotion & engagement is undertaken in a sensitive non-judgmental manner. | arrangements. As per standard contract and grant management and monitoring mechanism |
| Marriage and civil partnership | | We do not collect or have any data on the relationship between marriage/partnership status and drug use. | The enhanced provision will be available to all in a range of delivery mediums | |

| Reviewed Characteristic | Impact? Positive (P) Negative (N) Neutral (Ne) | Details of impact | Actions to address negative impact or promote positive impact (use section 8 table) | Owner of action/ Timescale |
|----------------------------|--|---|--|--|
| Pregnancy and maternity | P | Expanding drug treatment can lead to reduced use among pregnant individuals, which lowers the risk of complications such as preterm birth, low birth weight, neo-natal abstinence syndrome and developmental issues for baby. Better pre-natal care: access to treatment includes prenatal care, ensuring that pregnant individuals receive medical monitoring and support throughout pregnancy. | There are NICE guidelines for pregnant women with complex social factors- this includes women who use drugs. The core contract requirements stipulate adherence to such guidelines as would any additional grant funded provision linked to the main treatment contract. | As per standard contract and grant management and monitoring mechanism |
| Race | P | The increased treatment and recovery provision afforded from the proposed grant monies will help overcome barriers that disproportionately affect racial and ethnic minorities, such as geographic and financial limitations, leading to increased access to care. Delivery requirements require provision towards locations/settings frequented by those from ethnic minority communities. The proposal includes provision to enhance criminal justice service referral pathways and joint working -this helps shift the approach from criminalising drug use (which disproportionately affects racial minorities) towards treatment and support. This can help reduce arrest rates among | Standard contract provision requirements on cultural competence (ensuring programs are culturally sensitive) will also apply to the additional provision afforded by the grant monies | As per standard contract and grant management and monitoring mechanism |

| Reviewed Characteristic | Impact? Positive (P) Negative (N) Neutral (Ne) | Details of impact | Actions to address negative impact or promote positive impact (use section 8 table) | Owner of action/ Timescale |
|----------------------------|--|--|--|--|
| | | racial groups historically affected by punitive drug policies. | | |
| Religion or belief | P | The grant monies have previously allowed for expanded recovery provision including working closely with the faith sector. The proposal to use the grant monies to continue this work would have positive impacts as religious communities can play a vital role in supporting individuals through recovery. More longer-term positive impacts from collaborating with religious organisations helps reduce stigma around substance use within religious communities. | Ensuring work happens via the Sandwell Faith network (as has happened to date) should continue to mitigate one religious group feeling excluded compared to another as the communications and opportunities are announced to all in a uniform accessible manner. | As per grant management and monitoring mechanism |
| Sex | Ne | The grant monies have previously allowed for expanded provision including women-only groups. Should the proposal be approved, this will continue to allow provision delivered for and by women addressing specific underlying causes, treatment responses (including trauma-informed care), and recovery paths. This is not at the expense of the needs of men, where particular support for areas like mental health and parenting support is in place. | Additional proposed resource allows for enhanced lived experience and feedback mechanisms – ensuring we can understand and monitor any impacts. | As per grant management and monitoring mechanism |

| Reviewed Characteristic | Impact? Positive (P) Negative (N) Neutral (Ne) | Details of impact | Actions to address negative impact or promote positive impact (use section 8 table) | Owner of action/ Timescale |
|---|--|---|---|---|
| Sexual Orientation | P | A potential negative impact is that from programs that focus exclusively on binary gender perspectives may exclude non-binary or transgender individuals, who face unique challenges and discrimination in accessing treatment. (Please also see gender reassignment section) Evidence shows that individuals often face unique stressors such as stigma, discrimination, and higher rates of trauma, which can contribute to substance use. Expanding treatment and recovery support will include staff trained in LGBTQ+ issues can address these specific needs more effectively. | Additional proposed resource allows for enhanced lived experience and feedback mechanisms – ensuring we can understand and monitor any impacts. Training and supervision across the drug treatment workforce to ensure treatment workers and wider staff trained in LGBTQ+ issues. | Workforce training & service user feedback as per contract & grant monitoring arrangements. |
| Could other soci | o-economic gr | oups be affected? | | |
| Carer Low income groups Veterans/Armed | P | The proposed expanded treatment and recovery provision offer will benefit low-income groups -it is freely available to any Sandwell resident, and additionally the enhanced grant provisions include support with travel expenses and other products | Additional proposed resource allows for enhanced lived experience and feedback mechanisms – ensuring we can understand and monitor any impacts. | As per standard contract and grant management and monitoring mechanism |

| Reviewed Characteristic | Impact? Positive (P) Negative (N) Neutral (Ne) | Details of impact | Actions to address negative impact or promote positive impact (use section 8 table) | Owner of action/ Timescale |
|----------------------------|--|---|---|----------------------------|
| Forces | | that help someone on their recovery journey. This | | |
| Community | | can lead to better health outcomes and reduce | Spend interventions, delivery and outcomes will | |
| Other | | substance use-related harm. The enhanced | be managed and monitored within the Sandwell | |
| | | provision also affords employment support | Public Health commissioning team | |
| | | provision helping individuals to return to work and | | |
| | | contribute more actively to the local community. | | |
| | | Additionally, the enhanced outreach provision | | |
| | | afforded from the proposal ensures those most | | |
| | | marginalised (homeless/ complex health needs) | | |
| | | are reached and supported to reduce harms. | | |
| | | Expanding treatment services can have positive | | |
| | | implications for carers who face unique challenges, | | |
| | | such as emotional and physical stress, that can | | |
| | | make them more vulnerable to substance use | | |
| | | issues. Provision also includes support groups for | | |
| | | family members and carers of those who use | | |
| | | drugs. | | |
| | | 0.6% of the current drug treatment population | | |
| | | have veteran status (compared to 2.6% nationally). | | |
| | | The proposal will allow expansion of treatment and | | |
| | | recovery support including for veterans -this has | | |
| | | positive potential including improved access to | | |

| Reviewed Characteristic | Impact? Positive (P) Negative (N) Neutral (Ne) | Details of impact | Actions to address negative impact or promote positive impact (use section 8 table) | Owner of action/ Timescale |
|----------------------------|--|---|---|----------------------------|
| | | trauma-informed care, reduction of stigma, and better treatment outcomes. | | |

If there are no adverse impacts or any issues of concern or you can adequately explain or justify them, then please move to Sections 6.

| 5. What actions can be taken to mitigate any adverse impacts? |
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| Potential negative impacts around sex and disability identified from table 4 include monitoring and |
| mitigating actions that will be covered as part of the standard contract and grant monitoring and |
| management process. |
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| 6. Section 6: Decision or actions proposed |
| o. Coolon of Conone proposed |
| As per Cabinet paper proposal |
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| 7. Monitoring arrangements |
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| On-going monitoring and management of spend shall take place through regular grant review meetings, alongside quarterly activity reporting (numbers accessing support, qualitative |
| feedback, numbers completing program etc). |
| The additional provision afforded from the grant monies will be managed within the Public Health commissioning team and the grant monies will be managed in accordance with OHID |
| grant conditions and in line with internal Council financial and procurement processes |
| |

Section 8 Action planning (if required)

| Question no. (ref) | Action required | Lead officer/ person responsible | Target date | Progress |
|-----------------------|--|---|--|----------|
| All | Grant monitoring and management including ensuring: • workforce training & regular revisit • adequate staff supervisory capacity & support • service user feedback • geographical 6 town presence • lived experience input & feedback • joint partnership working allowing comprehensive health care provision and support • active signposting and referral pathways across appropriate community, health and criminal justice organisations • compliance with appropriate NICE guidelines related to protected characteristics | Drug Project Manager, Sandwell Public Health | During grant mobilisation period and quarterly thereafter | |
| All | Communications plan: the treatment provider and other community organisations will work alongside the Council's Public Health Comms teams to to continue to ensure service promotion and engagement is undertaken in a sensitive nonjudgmental manner and will remain entirely optional. | Council's Public Health communications manager | During grant mobilisation period and by end of the first quarter | |

If you have any suggestions for improving this process, please contact EDI_Team@Sandwell.gov.uk

https://www.gov.uk/government/publications/from-harm-to-hope-a-10-year-drugs-plan-to-cut-crimeand-save-lives

https://www.gov.uk/government/publications/from-harm-to-hope-a-10-year-drugs-plan-to-cut-crime-

ⁱ National Drug Strategy 2021: 'From harm to hope':

National Drug Strategy 2021: 'From harm to hope':

and-save-lives
iii https://www.gov.uk/government/publications/review-of-drugs-phase-one-report/review-of-drugssummary

iv https://www.gov.uk/government/publications/from-harm-to-hope-a-10-year-drugs-plan-to-cut-crimeand-save-lives