

## **Report to Planning Committee**

#### 23 October 2024

Application reference	DC/24/69198	
Application address	Richmond House	
	116 Bloomfield Road	
	Tipton	
	DY4 9ES	
Application description	Proposed new shop fronts, single storey side	
	and rear extensions, and a loft conversion with	
	rear dormer to accommodate three retail units	
	at ground floor, 9 room HMO on ground, first	
	and second floors, and external alterations.	
	(Previous application DC/23/68734).	
Application received	7 March 2024	
Ward	Tipton Green	
Contact officer	Douglas Eardley	
	douglas_eardley@sandwell.gov.uk	

#### 1. Recommendations

That planning permission is granted subject to the following conditions relating to:

- i) External materials to match existing building;
- ii) Construction environmental management plan (CEMP);
- iii) Noise impact assessment;
- iv) Hours of construction work and no burning of waste materials on site;

- v) Site investigation and remediation;
- vi) Opening hours for the three retail units at ground floor shall be 10.00 23.00 Mondays to Saturdays, 14.00 22.00 Sundays and Public Holidays only;
- vii) Provision and retention of parking;
- viii) Provision and retention of waste storage;
- ix) Provision and retention of cycle storage;
- x) External lighting scheme;
- xi) Retention of communal areas;
- xii) To be used as an HMO only not self-contained accommodation;
- xiii) Single occupancy only;
- xiv) Restriction on use of three retail units to certain uses within Class E (a for the display or retail sale of goods, other than hot food, principally to visiting members of the public), (b for the sale of food and drink principally to visiting members of the public where consumption of that food and drink is mostly undertaken on the premises), (c for the provision of the following kinds of services principally to visiting members of the public (i) financial services, (ii) professional services (other than health or medical services) (expand what this uses are?);
- xv) Details of roller shutters;
- xvi) Obscurely glazed and non-opening windows in north-eastern elevation of building at first and second floors; and
- xvii) Drainage.
- xviii) Security measures to the entrances and rooms

#### 2. Reasons for Recommendations

2.1 The proposal is considered to be appropriate in this location, would cause no significant harm to residential amenity or highway safety and is acceptable from a policy perspective.

## 3. How does this deliver objectives of the Council Plan?

Living in	Improving the local environment with a focus on	
Sandwell	cleanliness, ensuring that the community takes pride in	
	its surroundings. Safe and affordable homes.	

Thriving	The Sandwell Local Plan serves as the blueprint for	
Economy in	future development, guiding housing and employment	
Sandwell	growth while ensuring new infrastructure investments	
	like transport and schools. Good Homes, according	
	with relevant policies to meet certain resident's needs	
	and provides sustainable transport options.	
One Council One	Sandwell Council's ethos of 'One Council One Team'	
Team	reflects a commitment to unity and Collaboration,	
	striving for excellence in serving the community. All of	
	our residents, are active participants in influencing	
	change - through being listened to, their opinions are	
	heard and valued.	

#### 4. Context

- 4.1 The application is being reported to Planning Committee as 7 objections have been received.
- 4.2 To assist members with site context, a link to Google Maps is provided below:

116 Bloomfield Road, Tipton

## 5. Key Considerations

- 5.1 The site is not allocated in the development plan.
- 5.2 Material planning considerations (MPCs) are matters that can and should be taken into account when making planning decisions. By law, planning decisions should be made in accordance with the development plan unless MPCs indicate otherwise. This means that if enough MPCs weigh in favour of a development, it should be approved even if it conflicts with a local planning policy.
- 5.3 The material planning considerations which are relevant to this application are:

- Government policy (NPPF);
- Amenity concerns loss of light, outlook and privacy;
- Design concerns out of character with the surrounding area and an overdevelopment of the site;
- Highways considerations traffic generation, highway safety and parking;
- Environmental concerns noise and general disturbance;
- Anti-social behaviour

### 6. The Application Site

- 6.1 The application site is situated on the south-eastern side of Bloomfield Road, Tipton with residential properties immediately next to the site.
- 6.2 The existing building comprises predominantly of a two storey property (with single storey additions to the side and rear) combining retail and residential use. There is a hard surfaced yard to the rear, which can be accessed by pedestrians/vehicles from Hipkins Street.

## 7. Planning History

7.1 Relevant planning applications are as follows:

DC/23/68734	Proposed 3 No. shops on	Withdrawn –
	ground floor, single and	19.01.2024.
	two storey rear extension	
	and loft conversion to	
	create 10 bedroom HMO.	
DC/15/58477	Proposed change of use	Withdrawn -
	from shop to day nursery.	09.09.2015.
DC/32104 Part demolition of frontage		Grant Permission –
	wall and replacement with	23.02.1996.
	decorative fencing.	
DC/31906	First floor residential and	NR – 09.11.1995.
	office and ground floor	
	showroom and workshop.	

DC/30809	Grant Permission	
	Change of use to private day nursery.	Subject to Conditions
	,	- 05.10.1994.
DC/21542	Retention of	Grant Retrospective
	refurbishment, alterations	Permission –
	and extensions to existing	02.06.1987.
	offices.	
DC/18397	Change of use from	Grant Permission
	residential /retail to	Subject to Conditions
	residential/retail,	<i>–</i> 22.01.1985.
	wholesale & embroidery	
	(machine).	
DC/14459	DC/14459 Motor cycle showroom,	
accessories and offices.		Subject to Conditions
		<i>–</i> 22.04.1982.
DC/14154	Use of ground floor for	Refuse Permission –
	display & sale of motor	22.11.1981.
cycles & accessories. 1st floor offices.		
DC/07927 Timber Store with		Grant Permission
	Caretakers flat over	Subject to Conditions
	together with amenity	<i>–</i> 25.10.1978.
	space and car garaging	
space.		

## 8. Application Details

- 8.1 Originally the application was for 'Proposed new shop fronts, single storey side extension, two storey rear extension, and a loft conversion with rear dormer to accommodate three retail units at ground floor, 12 room HMO on ground, first and second floors, and external alterations. (Previous application DC/23/68734)'. Amended plans have been received which removes the first floor rear extension and reduces the number of HMO rooms to 9 in total.
- 8.2 The proposed 3 retail units would be at ground floor level and the proposed 9 bedroom HMO would be part ground, first and second floor

levels. The amended scheme complies with regulations in terms of room sizes (single occupancy) and facilities (kitchens, lounges etc) serving the HMO.

8.3 Seven parking spaces (4 HMO spaces and 3 retail spaces) would be provided to the rear of the property along with waste and cycle storage.

## 9. Publicity

- 9.1 The application has been publicised by 24 neighbour notification letters and by site notices. A total of seven objections and one in support have been received to the original and amended schemes.
- 9.2 Objections have been received on the following grounds:
  - i) Building works have already started on site before a decision has been made;
  - ii) Highways No off street parking has been provided, which would lead to highway issues from the shops and HMO;
  - iii) The proposal would be out of character with the surrounding area and an overdevelopment of the site;
  - iv) Loss of light;
  - v) Loss of outlook;
  - vi) Loss of privacy;
  - vii) Noise; and
  - viii)Anti-social behaviour.

Non-material objections have been raised regarding loss of property value.

The one letter of support states that they have no problem with the proposal to provide new shops.

The objections will be addressed in under paragraph 13 (Material considerations).

#### 10. Consultee responses

#### 10.1 Planning Policy

The officer raises no significant concerns with the proposal.

#### 10.2 Highways

Following the receipt of satisfactory amended plans to show parking for the proposal, Highways has no objections.

#### **10.3 Housing Standards Team**

General advice provided for the attention of the applicant regarding building regulations and housing acts.

### 10.4 Pollution Control (Contaminated Land)

The officer has raised no objection subject to standard site investigation and remediation conditions.

## 10.5 Pollution Control (Noise and Air Pollution)

The officer has raised no objection subject to conditions requiring a noise impact assessment, hours of construction work (no burning of waste materials on site) and a construction environmental management plan.

## 10.6 Pollution Control (Air Quality)

The officer has raised no objection subject to a condition requiring a construction environmental management plan. They have also requested a condition pertaining to Low Nox Boilers; however, this would be satisfied at the Building Control stage.

#### 10.7 Strategic Transport & Planning

The officer has no comments on the amended proposal.

#### 10.8 West Midlands Police

No objection, however, they have raised concerns about more than single occupancy for the proposal and made recommendations for lighting and security measures. These matters would be addressed through the imposition of conditions (single occupancy only, external lighting scheme and security measures) as detailed within section 1 of this report.

### 11. National Planning Policy Framework (NPPF)

- 11.1 The NPPF sets out government's planning policies for England and how these are expected to be applied.
- 11.2 The framework refers to development adding to the overall quality of the area by achieving high quality design, achieving good architecture and layouts. It considered that the scheme with the reduction of the rear first floor extension/number of rooms for the HMO and parking provision to the rear now achieves this.
- 11.3 The framework promotes sustainable transport options for development proposal and states that developments should only be prevented or refused on highway grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe. The scheme provides adequate parking and cycle storage provision, and the Councils Highways raises no objection.

## 12. Development Plan Policy

12.1 The following polices of the council's development plan are relevant:

#### **Black Country Core Strategy (BCCS)**

**DEL1: Infrastructure Provision** 

**HOU1: Sustainable Housing Growth** 

HOU2: Housing Density, Type and Accessibility

TRAN2: Managing Transport Impacts of New Development TRAN4: Creating coherent Networks for Cycling and Walking

**ENV3: Design Quality** 

ENV5: Flood Risk, Sustainable Drainage Systems and Urban Heat

Island

**ENV8: Air Quality** 

# Site Allocations and Delivery Development Plan Document – (SADD)

SAD EOS9: Urban Design Principles

SAD H2 - Housing Windfalls

SAD DC6 - Contaminants, Ground Instability, Mining Legacy

SAD DM8 - Design and Installation of Shop Front Roller Shutters

- 12.2 DEL1 refers to providing suitable on site infrastructure provision. In this instance the scheme provides a parking area, bins and cycle stores which support other policies with the core strategy.
- 12.3 HOU1 requires the local planning authority to deliver 63,000 homes upto 2026, at present there is a housing shortfall and hence the introduction of this HMO would create additional homes for residents.
- 12.4 HOU2 refers to providing a range of types of accommodation. In the instance of this locality, the immediate area has a range of house types, it is considered that an HMO would contribute to the existing range of accommodation in the area.
- 12.5 TRAN2 refers to ensuring that new developments do not have significant transport implications; the amended proposal now provides parking for the proposal, which the Councils Highways team is satisfied with.

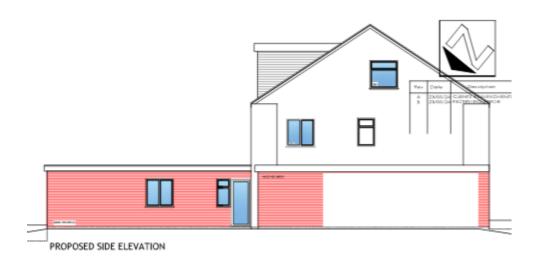
- 12.6 TRAN4 encourages development to introduce sustainable travel. In this instance a secure bike storage area has been provided and the development site is well located to public transport routes.
- 12.7 ENV3 and SAD EOS9 refers to well-designed schemes that provide quality living environments. The proposed layout and design are considered to be acceptable, therefore, the proposed development is considered to have met the policy guidance set out in BCCS Policy ENV3 and SAD Policy EOS9.
- 12.8 ENV5 considers the need to minimise flood risk etc and the imposition of a drainage condition as part of the recommendation would assist in mitigating against this.
- 12.9 ENV8 and the Black Country Air Quality SPD considers the need to minimise the impacts of air quality and recommends mitigation measures for minor development. In this instance this is a construction environmental management plan. This would be conditioned as part of the recommendation.
- 12.10SAD H2 refers to new developments being on brownfield land and compatible with other policies, of which the proposal is compliant.
- 12.11SAD DC6 confirms that conditions will be used to ensure that the relevant and necessary information relating to ground conditions and remediation measures are fully addressed. In this instance this is site investigation and remediation, which would be conditioned as part of the recommendation.
- 12.12SAD DM8 ensures the design and Installation of satisfactory shop front roller shutters and this would be conditioned as part of the recommendation.

#### 13. Material Considerations

13.1 National and local planning policy considerations have been referred to above in Sections 11 and 12. With regards to the other material considerations, these are highlighted below:

#### 13.2 Amenity concerns – loss of light, outlook and privacy:

Originally the proposal consisted of a two storey rear extension, which in my opinion would have affected the amenity of neighbouring residential properties by way of loss of light in particular. Amended plans now reduce this to single storey. Furthermore, to safeguard the privacy of neighbouring residential properties, a condition is recommended that all windows in the side elevation of the building at first and second floor level (see extract below) are obscurely glazed and non-opening. When the above is coupled together it is considered that there would not be significant grounds to warrant refusal on loss of light, outlook and privacy grounds.



# 13.3 Design concerns - out of character with the surrounding area and an overdevelopment of the site:

It is noted that the existing building comprises of retail and residential uses. Also, as referred to above, the original proposal included a two storey rear extension and a 12 room HMO; the amended proposal has reduced the rear extension to single storey and reduced number of HMO rooms to 9 within. Furthermore, a condition is recommended that the rooms will be single occupancy only. Parking provision is also proposed to the rear of the site, which the Councils Highways team is satisfied

with. Given the above, it is considered that the amended proposal would not be out of character with the surrounding area and would not constitute an overdevelopment of the site.

# 13.4 Highways considerations - traffic generation, highway safety and parking:

As indicated above, the proposal now provides parking to the rear of the premises for both the 9 room HMO (4 parking spaces) and 3 retail units (3 parking spaces). The Councils Highways team has no objection to the amended scheme and conditions are recommended to ensure that the parking to the rear of the site is provided, and retained. When the above is coupled together it is considered that there would not be significant grounds to warrant refusal on highway grounds.

#### 13.5 Environmental concerns – noise and general disturbance:

Objections have been raised on the basis that building works have already started on site. Subsequently, I have contacted the Agent on this matter and advised them that if the building works on site are associated to this pending proposal, the building works should cease with immediate effect. Following a site visit to the site in September 2024 no building works were being undertaken on site.

Moving onto the matters of noise and general disturbance, it is noted that the Councils Pollution Control (Noise and Air Pollution) team has no objection subject to the conditions stipulated within section 10.5 of this report. Therefore, together with an hours of opening condition for the three retail units, this would assist in alleviating any significant noise and general disturbance issues that could be associated to the proposal.

#### 13.6 Anti-social behaviour:

Whilst objectors raise concerns in respect of anti-social behaviour, this matter very much hinges on the responsible management of the premises, and some associated matters can be addressed under a licence. Also, the West Midlands Police has raised no objection.

#### 13.7 Presumption and the 'titled balance'

The 'tilted balance' is similar to the normal planning balance but it is only engaged in exceptional circumstances. As the council has less than a five-year housing land supply, relevant local policies are out-of-date. In the most basic sense, the tilted balance is a version of the planning balance that is already tilted in an applicant's favour. If the tilted balance applies, planning permission should normally be granted unless the negative impacts 'significantly and demonstrably' outweigh the positive impacts.

#### 14. Conclusion and planning balance

14.1 All decisions on planning applications should be based on an objective balancing exercise. This is known as applying the "planning balance". It is established by law that planning applications should be refused if they conflict with the development plan unless material considerations indicate otherwise. This essentially means that the positive impacts of a development should be balanced against its negative impacts.

Housing proposals - Conflict with development plan policies will always be a negative impact. If the policies are up-to-date, that negative impact will be given greater weight. However, if they're out-of-date, the weight given to the negative impact will be seriously reduced. No matter what the negative impacts are, if a proposal manages to secure sufficient positive impacts (of sufficient weight) to tilt the planning balance in its favour, planning permission should be granted.

14.2 On balance the proposal accords with the provisions of relevant development plan policies and there are no significant material considerations which warrant refusal that could not be controlled by conditions.

## 15. Alternative Options

15.1 Refusal of the application is an option if there are material planning reasons for doing so. In my opinion the proposal is compliant with

relevant polices and there are no material considerations that would justify refusal.

## 16. Implications

	<del>_</del>		
Resources:	When a planning application is refused the applicant		
	has a right of appeal to the Planning Inspectorate, and		
	they can make a claim for costs against the council.		
Legal and	This application is submitted under the Town and		
Governance:	Country Planning Act 1990.		
Risk:	None.		
<b>Equality:</b>	There are no equality issues arising from this proposal		
	and therefore an equality impact assessment has not		
	been carried out.		
Health and None.			
Wellbeing:			
Social Value	None.		
Climate Sandwell Council supports the transition to a			
Change	carbon future, in a way that takes full account of the		
	need to adapt to and mitigate climate change.		
	Proposals that help to shape places in ways that		
	contribute to radical reductions in greenhouse gas		
	emissions, minimise vulnerability and improve		
	resilience; encourage the reuse of existing resources,		
	including the conversion of existing buildings; and		
	support renewable and low carbon energy and		
	associated infrastructure, will be welcomed.		

## 17. Appendices

## 17.1 Plans for consideration

Context plan

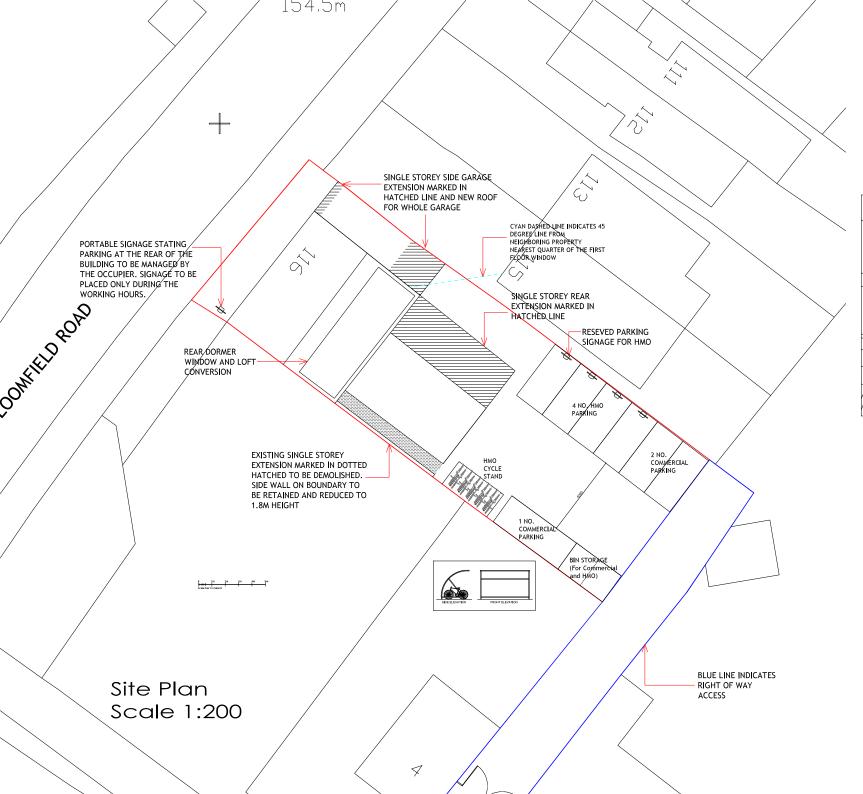
Location Plan: 24.693 P00 REV E

Floor Plan - Proposed: 24.693 P03 REV E

Elevation Plans - Proposed: 24.693 P04 REV B

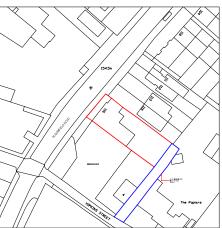








Rev	Date	Description
Α	17/05/24	FEEDBACK FROM LPA
		CLIENTS AMMENDMENTS
		REVISED PARKING AREA
D	13/06/24	REVISED PARKING AREA
E	20/06/24	REVISED PARKING AREA
	l	



## Location Plan Scale 1:1250

Client have been that all the work in relation to party wall to be dealt with prior starting any work on site.

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permission.

All dimensions are to be checked on site prior to construction.

## Master Design Studio Charlesed Architectural Technologist & Walting Design on Development Consultant SI VETORIA STREET, JEWILLERY GUARTER, BENNIGHAM IS 121 2279 THE OLD 121 2279 ELA NIBLIK

Project: Change of Use Commercial Development

Project Address : 116 Bloomfield Rd, Tipton DY4 9ES

Dwg. Title: Proposed Site and location plan

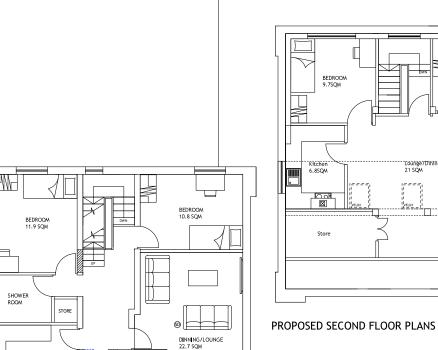
Dwg. No.:24.693 P00 F	Dwg. No.:24.693 P00 Rev E	
Scale: 1/ 200, 1250 @ A3	Date:	22/01/2024





BEDROOM

Rev	Date	Description	
		AMENDMENTS BASED ON FEEDBACK FROM LPA	
В	23/05/24	CLIENTS AMMENDMENTS	
D	20/08/24	RECTIFIYING ERROR RECTIFIYING ERROR RECTIFIYING ERROR	



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All dimensions are to be checked on site prior to construction.

## Master Design Studio Charlesed Architectural Technologist & Walting Design on Development Consultant SI VETORIA STREET, JEWILLERY GUARTER, BENNIGHAM IS 121 2279 THE OLD 121 2279 ELA NIBLIK

Client: Sandeep

Project : Change of Use Commercial Development

Project Address : 116 Bloomfield Rd, Tipton DY4 9ES

Dwg. Title: Proposed floor plans

Dwg. No.:24,693 P03 R	Drwn by: RK	
Scale: 1/ 100@ A3	Date:	22/01/2024



Existing wall to be retained and reduced to 1.8M high

PROPOSED GROUND FLOOR PLANS

PROPOSED FIRST FLOOR PLANS

#### DC/24/69198

#### List of conditions

- i) The development must conform with the terms of and the plans accompanying the application for permission and must remain in conformity with such terms and plans, save as may be otherwise required by (any of) the following condition(s), or approved amendment(s).
- ii) The development must be begun not later than the expiration of 3 years from the date of this permission and before development commences, a Commencement Notice must be submitted.
- iii) The external materials used in the development hereby permitted shall match in colour, form and texture those of the existing building unless otherwise agreed in writing by the local planning authority.
- iv) Before the development is commenced, including any works of demolition or site preparation, a construction environmental management plan shall be submitted to and approved in writing by the local planning authority. The statement shall provide for: the parking of vehicles of site operatives and visitors; loading and unloading of plant and materials; storage of plant and materials used in constructing the development; the erection and maintenance of security hoarding; wheel washing facilities; measures to control the emission of dust and dirt during demolition and construction; a scheme for recycling/disposing of waste resulting from demolition and construction works. The approved construction method statement shall be adhered to throughout the construction period for the development.
- v) Before the development is brought into use a comprehensive noise impact assessment shall be carried out by a suitably qualified noise consultant and shall be submitted to and approved in writing by the local planning authority, to quantify the impact of noise from road traffic and shall include mitigation measures. The report shall consider whether sound levels meet the indoor ambient noise levels for dwelling set out in table 4 of BS 8233:2014 and also the lamax inside threshold value of 45dB given in the WHO Night Noise Guidelines for Europe. If a glazing/ventilation scheme is to

- form part of any proposed mitigation, then the report should also include a full and marked up set of plans showing the glazing/ventilation specifications for each façade. The approved mitigation measures shall be carried out before the development is brought into use and thereafter retained as such.
- vi) Demolition and construction work and all activities associated with the development of the site shall be between 07.30 to 18.00 hours on Mondays to Fridays, 07.30 to 14.00 hours on Saturdays, with no work at any other time including Sundays and public holidays. This restriction also applies to deliveries to the site. There shall be no burning of waste materials on site at any time.
- vii) Before the development is commenced a desktop study will be undertaken to assess the risk of the potential for on-site contamination. If the desktop study identifies potential contamination, a further detailed site investigation will be carried out to establish the degree and nature of the contamination and its potential to pollute the environment or cause harm to human health. Where necessary, details of remediation measures shall be provided. Details of the desktop study, site investigation and remediation measures shall be submitted to and approved in writing by the local planning authority prior to the commencement of development. All works must conform to Land Contamination Risk Management (LCRM) 2020 (EA, 2020) methods and protocols and be carried out by a competent person:(https://www.gov.uk/government/publications/landcontamination-risk-management-lcrm). In the event that contamination is found at any time when carrying out the approved development that was not previously identified it must be reported in writing immediately to the local planning authority. An investigation and risk assessment must be undertaken, and where remediation is necessary a remediation scheme must be prepared and shall be submitted to and approved in writing by the local planning authority. Where remediation works have been carried out in pursuance with the preceding conditions, a post remediation report shall be submitted to and approved in writing by the local planning authority before the development is first occupied. The post remediation verification report should detail the remedial

- works undertaken and demonstrate their compliance. The report should be produced in accordance with Land Contamination Risk Management (LCRM) 2020 (EA, 2020).
- viii) The three retail units hereby approved at ground floor level shall be open only between 09.00 to 18.00 Mondays to Fridays, Saturdays 9.00 to 16.00 and there shall be no opening on Sundays or Bank Holidays; the above criteria also apply to deliveries and collections to site.
- ix) The development shall not be occupied or brought into use until the space shown on the submitted plan for the parking and manoeuvring of vehicles has been provided. When provided the space for the parking and manoeuvring of vehicles shall be thereafter retained.
- x) Before the development is brought into use details of waste storage to serve the development shall be submitted to and approved in writing by the local planning authority. The approved waste storage shall be implemented before the development is first occupied or brought into use and thereafter retained.
- xi) The approved secure cycle parking shall be implemented before the development is first occupied or brought into use. When provided the secure cycle parking shall be thereafter retained.
- xii) Before the development is occupied or brought into use an external lighting scheme shall be submitted to and approved in writing by the local planning authority. The approved lighting scheme shall be implemented before the development is first occupied or brought into use and shall be thereafter retained.
- xiii) Once provided, the communal kitchen/lounge/dining areas shall be retained for the lifetime of the development.
- xiv) The development hereby approved shall be occupied as bedsit accommodation only (for the avoidance of doubt, this permission does not allow self-contained accommodation).
- xv) The number of persons residing at the property at any one time shall not exceed 9.
- xvi) Notwithstanding the provisions of the Town and Country Planning (Use Classes) Order 1987 (as amended) (or any order revoking and re-enacting that order with or without modification) the three retail units shall be used only for the purposes detailed within

- Schedule 2, Part A, Class E (a), (b), (c i, ii) and for no other use without first obtaining express planning permission.
- xvii) Before the three retail units are occupied or brought into use details of the roller shutters shall be submitted to and approved in writing by the local planning authority. The approved roller shutters shall be installed before the three retails uses commence and shall be thereafter retained.
- xviii) All windows in the north-eastern elevation of the building at first and second floor level shall be glazed in obscure glass and non-opening. Once provided the windows shall be retained as such.
- xix) Before the development is commenced details of drainage works (including SuDS) for the disposal of both surface water and foul sewage shall be submitted to and approved in writing by the local planning authority. The approved drainage works shall be implemented before the development is first occupied or brought into use and thereafter retained.
- xx) The development hereby permitted shall not be occupied until details of security measures associated with the HMO, which include CCTV, controlled access to the building/rooms and security lighting, shall be submitted to and approved in writing by the local planning authority. Before the HMO is first occupied the approved security measures shall be implemented and retained in that form thereafter.