LONDON BOROUGH OF CAMDEN

WARDS: All

REPORT TITLE

Camden's response to the government's consultation on the 10 Year Health Plan for England – Follow Up report to the themed debate

REPORT OF

Cabinet Member for Health, Wellbeing and Adult Social Care

FOR SUBMISSION TO

Council

DATE

20th January 2025

SUMMARY OF REPORT

This report provides an overview of the Full Council themed debate on 18th November 2024.

The report summarises the key points made by the six speakers and the subsequent debate at Full Council. The report highlights the actions taken following the discussion and the next steps.

Local Government Act 1972 – Access to Information

The following report was used to produce this report:

 Themed Debate - Camden's response to the government's consultation on the 10 Year Health Plan for England

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RECOMMENDATIONS

Small

The Council is asked to note the report.

Sianed:

Date: 06/01/2025

1. CONTEXT AND BACKGROUND

Introduction

- 1.1 We Make Camden is the vision that we share for our borough with our communities. It articulates five ambitions for Camden, including that "Camden communities support good health, wellbeing and connection for everyone so that they can start well, live well, and age well." Health inequalities arising from social and environmental factors and inequity of access to healthcare among marginalised groups and compounded by the experience of the Covid-19 pandemic are identified as the major challenges for Camden to address in partnership with the NHS, healthcare professionals, the voluntary and community sector, and other partners. We recognise that good health and wellbeing is not shaped solely by health and care services but by the communities in which people live, the jobs they do and the environment in which they were born.
- 1.2 We Make Camden is clear that Camden Council is committed to improving health outcomes for our communities by preventing poor health and reducing inequalities. We are committed to improving health and care services through integrating delivery, focusing on early intervention, and working cross organisationally to include social determinants such as housing, the built environment and transport. Camden holds a firm belief that public services should be embedded in local places and work with the strengths of residents and communities to build resilience and the means to live good lives.
- 1.3 There is a strong commitment in Camden to working in partnership to improve health in our communities. The Health and Wellbeing Strategy 2022-30 articulates the commitment shared by all members of Camden's Health and Wellbeing Board to "work together to deliver the very best universal services, while proudly placing collective focus on improving health outcomes for the most disadvantaged people in Camden." The strategy provides a shared vision for the partnership and unifies partners behind a set of guiding principles, long-term strategic ambitions, and short-term priorities that were developed in response to what residents told us through the Citizens' Assembly on Health and Wellbeing. Together, we are committed to improving population health and reducing inequalities, bringing about better physical and mental health, and ensuring that everyone can live well regardless of background or circumstance.
- 1.4 This report provides an overview of the Full Council debate on the government's consultation on a 10-Year Health Plan for England. It summarises the views of the speakers and subsequent debate within the Chamber. The report provides further details on the issues raised, sets out an update on the actions taken following the debate, and outlines the future milestones related to the subject of the debate.
- **1.5** The Council was grateful to have six speakers join the debate:
 - 1. Dr Alex Warner, GP Partner at the Caversham Group Practice and Chair of Camden Health Partners
 - 2. Dr Louise Jones. Chair of Healthwatch Camden

- 3. Fatma Mohamed, Health Coordinator for the British Somali Community Centre
- 4. Benaifer Bhandari, Chief Executive of Hopscotch Women's Centre
- 5. Farjana Khan, Camden Youth: Tell Them
- 6. Elizabeth Sodiacal, Camden Youth: Tell Them

2. SUMMARY OF FULL COUNCIL DEBATE

- 2.1 The debate was introduced by Cllr Anna Wright, Cabinet Member for Health, Wellbeing and Adult Social Care. Cllr Wright opened by emphasising the importance of Camden Council responding to the government's consultation on the 10 Year Health Plan for England and noting that any individual or organisation may submit a response. Cllr Wright also noted that Camden Council's response would be informed by the voices and experiences of Camden's diverse communities as well as the Councillors who represent those communities.
- 2.2 Cllr Wright outlined how the plans shared by Camden Council and local partners for improving population health in the borough align with the three shifts that the government has signalled through its consultation. These are moving more care from hospitals into communities, making better use of technology, and preventing ill health. Cllr Wright noted that Camden seeks to be a population health-driven borough with a focus on the social determinants of health, meaning that the effects on health of factors including housing, employment, poverty, education, and social isolation are central to plans to the borough's plans to address health-related challenges and health inequalities. Cllr Wright concluded by noting that Camden Council's response to the government consultation will advocate for a defined role for local government in the delivery of the 10 Year Health Plan for England.
- 2.3 Dr Alex Warner, GP Partner at the Caversham Group Practice and Chair of Camden Health Partners, focused on the government's intended shifts to move more care from hospitals into community care and to prevent ill health. Dr Warner outlined the need the need for investment to support primary care providers to attract, upskill, and retain both clinicians and non-clinical administrative staff as well as appropriate buildings within which to provide care. Dr Warner called for the 10 Year Health Plan to address health inequalities and the social determinants of health and called for recognition of the realities of structural racism and the associated disadvantages that patients experience, and the need for resources to address these issues.
- 2.4 Dr Louise Jones, Chair of Healthwatch Camden, focused on the importance of patients' voices in healthcare and emphasised the need for healthcare to be a partnership between clinician and patient. Dr Jones called for closer integration of health and social care, with appropriate ways of working to manage patients' complex needs in the community, and for more clinicians nationally to enable more personalised care and better decision-making. Dr Jones welcomed the government's intention to make better use of digital systems for the purposes of enabling access to patient information, while noting the level of digital exclusion in Camden. Dr Jones emphasised the importance of education in preventing ill health and recommended greater

linkages between the NHS, Councils, and schools. Dr Jones concluded by highlighting the importance of listening to patients' voices and of addressing cultures that foster an oppositional dynamic between clinicians and patients.

- 2.5 Benaifer Bhandari, Chief Executive of Hopscotch Women's Centre spoke about the negative impacts of racism on health, the social determinants of health, and experiences of the healthcare system. Benaifer highlighted the experiences of women who are supported by Hopscotch Women's Centre, noting an increase in the prevalence of complex mental health needs that have been triggered by trauma. Benaifer noted concerns about maternal health and disproportionate mortality among Black, Asian, and mixed-race women. Benaifer concluded by recommending a roll-out of racial trauma training across the healthcare system and leadership on this agenda from Camden.
- 2.6 Fatma Mohamed, Health Coordinator for the British Somali Community Centre, outlined the health-related challenges experienced by members of the Somali community in Camden, including mental health conditions, isolation, and factors that prevent early access of healthcare services. Fatma noted the work of the British Somali Community Centre that seeks to address these challenges, highlighting the importance of working in partnership and leadership from within the community. Fatma highlighted positive impacts from this work as well as challenges and barriers that the British Somali Community Centre faces.
- 2.7 Farjana Khan and Elizabeth Sodaical are members of Camden Youth: Tell Them, which is a group of young people from Camden aged 16-23 who work with the Council and health partners to co-produce engagement methods and material for young people around health. They outlined the group's work with Camden Council's Health and Wellbeing service to co-produce the 2023 Annual Public Health Report, an accompanying graphic novel that set out the experiences of adolescents in relation to health inequalities and healthcare in Camden, and a communications campaign called "Look After You" which signposts under-25s to healthcare services in the borough. Farjana and Elizabeth highlighted some of the challenges experienced by young people, including access to healthcare services, stigma, and the need to explain healthcare needs repeatedly to multiple people. Farjana and Elizabeth outlines priorities for change, including reforms to systems for making appointments, more services located in places that young people go to, and national educational campaigns that target young people being delivered by clinicians who reflect the diversity of the communities they speak to, with outreach to schools. Farjana and Elizabeth highlighted factors that influence young people's health, including housing, and emphasised the need for the NHS to work with Councils to reduce health inequalities.
- 2.8 There were questions from Members about how the 10 Year Health Plan for England may address systemic health challenges, including challenges related to maternal healthcare and systemic racism, with Members providing detail on the negative experiences of Black women in the healthcare system and recommending more research and training on how health conditions affect people from different ethnicities in different ways. Members also raised questions about several aspects of health service delivery in England,

including the role of physician associates, locating primary care in neighbourhoods, and screening services in relation to the recommendations for GP practices that were included in the report of the Health and Adult Social Care Scrutiny Committee's Screening and Prevention Panel. A Member questioned the extent to which Camden Council's response to the government consultation may highlight the need to consider the limits and scope of the NHS. Finally, Members highlighted the importance of more young people being involved in local work on health and wellbeing and the government's consultation.

2.9 Cllr Wright closed the debate by thanking the speakers. She outlined the next steps, noting that Camden Council will submit a response to the government consultation ahead of the deadline of Monday 2nd December 2024 and noting that Camden Council's response will reflect the issues raised in the course of the debate. Cllr Wright encouraged others to submit responses to the consultation and noted that the publication of the 10 Year Health Plan for England is expected in spring 2025.

3 ACTION

- **3.1** Following the debate, Camden Council formulated and submitted a response to the government's consultation on the 10 Year Health Plan for England. The full response, which is summarised in paragraphs 3.2 to 3.7, is appended to this report at Appendix A.
- 3.2 The Council's response advocates for a defined role for local government in the delivery of the government's 10 Year Health Plan for England. It highlights the need for the plan to address issues raised during the debate, the impact of structural racism, the impact on other social determinants such as housing and isolation on health, the need to improve communication with young people, the drive to improve access to primary care in local neighbourhoods, and the importance of a commitment to integration of health and social care. The Council's response also highlights the central importance of participation, with members of the public having opportunities to contribute to the development of national health policy.
- 3.3 With regard to the first consultation question, which was "What does your organisation want to see included in the 10-Year Health Plan and why?", Camden Council's response highlighted the need for the 10-Year Health Plan to be a partnership plan, with health and care partners across all sectors working together to address the social determinants of health and health inequalities, noting that many of the social determinants of health such as housing and employment are beyond the direct reach of the NHS. The response also highlighted the importance for the healthcare system of a resilient and sustainable adult social care sector, effective regulation that focuses on outcomes and service users' experiences, and an assurance framework that encourages learning and incentivises improvement. Camden Council's response encouraged the government to include a continuing commitment to public participation in policy-making and strategic planning in the 10-Year Health Plan for England as well as a strategic plans for the NHS Estate and the NHS workforce that work with local authorities' planning and

employment support services.

- 3.4 With regard to the second consultation question, on the topic of the first "shift" of moving more care from hospitals to communities. Camden Council's response focused on the potential of Integrated Neighbourhood Teams and Integrated Commissioning as means of achieving the shift. The response highlights challenges associated with establishing Integrated Neighbourhood Teams, with lessons drawn from Camden Council's experience of doing so in partnership with local NHS and voluntary sector partners, and highlights the ways in which local authority leadership, investment in relationship-building among partners, and consistent accountability frameworks can support the establishment of Integrated Neighbourhood Teams and therefore the shift towards care being located to a greater extent in communities. Camden Council's response also highlights the critical importance of integrated commissioning, whereby local authorities commission health and care services in partnership with NHS partners, so that a greater proportion of services that support health and wellbeing may be located in and tailored for specific communities. The response highlights ways in which the 10-Year Health Plan for England may incentivise Integrated Care Boards to collaborate with local authorities in this way.
- 3.5 With regard to the third consultation question, on the topic of the second "shift" of making better use of technology in health and care, Camden Council's response focused on the need to build public trust in the ways in which technology is applied. The response highlighted the process to develop the Camden Data Charter as an effective means of involving the public in technology policy development. Camden Council's response also highlighted the extent of digital poverty among communities who face multiple forms of exclusion and disadvantage, and therefore encouraged the government to couple the shift towards better use of technology with a renewed effort to reduce digital poverty.
- 3.6 With regard to the fourth consultation question, on the topic of the third "shift" of spotting illnesses earlier and tackling the causes of ill health, Camden Council's response noted that Camden's Health and Wellbeing Strategy 2022-30 prioritises prevention and commits to working in partnership to address the causes of health-related problems. The response focuses on the need for the NHS to work in partnership with local authorities to address specific social determinants of health that require collaboration due to the limits of each sector's reach, influence, and resources, including housing, poverty, prejudice and discrimination. This section was informed by speakers' and Members' contributions to the themed debate. Camden Council's response recommends that the 10-Year Health Plan provides for a strong focus on children's health, with investment that corresponds to the importance of children's health and wellbeing to health inequality prevention and that the government draw on Camden Council's experience of research-led collaboration with UCL and local NHS trusts to establish research-led collaborations across England in places where expertise regarding high priority health conditions is clustered. Finally, Camden Council's response recommends that that the 10-Year Health Plan for England mandates the creation of Local Prevention Plans, which should be jointly formulated and governed by members of local Health and Wellbeing Boards and focus specifically on how partners will collaborate to

- embed in local places the preventative services that correspond to the strengths and health needs of local communities.
- 3.7 The fifth consultation question asked respondents to "share specific policy ideas for change." In response, Camden Council emphasised the need for a national mandate for health and care integration and a roadmap for reform of adult social care that addresses pressures in the sector. Camden Council's response provided further detail on specific recommended measures for NHS estates, workforce and participation strategies. Camden Council's response also recommended specific measures to support health and wellbeing among children and young people in order to prevent ill health later in life, drawing on the contributions of the speakers in the themed debate.

4 NEXT STEPS

- 4.1 The government is expected to publish the 10 Year Health Plan for England in Spring 2025. Once it is published, Camden will assess its implications for ongoing work to promote health improvement and address health inequalities and seek to identify any opportunities to enhance the ways in which we work with partners and communities.
- 4.2 Camden Council is committed to working in partnership with local partners who work to support the health and wellbeing of our communities. As such, the Council will engage with local NHS trusts, primary care providers, the NCL Integrated Care Board, voluntary and community sector organisations, commissioned service providers, and Camden schools in order to identify ways of working together to make progress towards the objectives of the 10 Year Health Plan for England.

5 LEGAL IMPLICATIONS

5.1 The Borough Solicitor has been consulted on this report and has no comments to add to this report.

6 RESOURCE IMPLICATIONS

6.1 The Director of Finance has been consulted on the content of this report and has no comment to make at this time.

7 ENVIRONMENTAL IMPLICATIONS

7.1 The government's 10 Year Health Plan for England may address ways for the NHS to reduce its carbon emissions in line with national targets.

8 APPENDICES

Appendix A: Camden Council submission to the government consultation on the 10 Year Health Plan for England

REPORT ENDS